

Message Text

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ACTION EUR-25

INFO OCT-01 ISO-00 CIAE-00 DODE-00 PM-07 H-03 INR-11 L-03

NSAE-00 NSC-07 PA-04 RSC-01 PRS-01 SP-03 SS-20

USIA-15 CAB-09 COME-00 DOTE-00 EB-11 FAA-00 IO-14

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FM AMEMBASSY BONN

TO SECSTATE WASHDC PRIORITY 4375

INFO USMISSION BERLIN

USMISSION NATO BRUSSELS

AMEMBASSY LONDON

AMEMBASSY PARIS

AMEMBASSY MOSCOW

C O N F I D E N T I A L BONN 12747

E.O. 11652: GDS

TAGS: PFOR, ETRN, GE, GW, WB, US, UK, FR, UR

SUBJECT: BERLIN AIR - LANDING RIGHTS; INTERNATIONAL
FLIGHTS

1. AT AUGUST 9 BONN GROUP MEETING ALL REPS INDICATED AGREEMENT THAT DUTCH AND TURKISH REQUESTS FOR WSB LANDING RIGHTS SHOULD BE GRANTED, AND UK REP (CROMARTIE) TABLED REVISIONS OF US DRAFT REPLIES TO THE HAGUE AND TO ANKARA AND NOTE FOR DELIVERY TO NATO. CROMARTIE ALSO SAID, HOWEVER, THAT IF THESE NEW REQUESTS ARE GRANTED, THE BRITISH WOULD WANT THOSE LANDING RIGHTS GIVEN SAS AND AUA TO BE REVOKED. CROMARTIE SAID SUCH REVOCATION WAS INDICATED BY PARA 5 OF ALLIED MESSAGE TO NATO OF FEB 28, 1972 ON SUBJECT, AND ASSERTED THAT GRANTS OF LANDING RIGHTS SHOULD NOT BE JUST LYING ABOUT SINCE THEY MIGHT AT SOME POINT BE CAPABLE OF BEING USED. FRENCH (LASSUS) AND US REPS CONTESTED DESIRABILITY OF REVOCATION, NOTING THAT ACTUAL SERVICES WOULD HAVE TO BE
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NEGOTIATED IN ANY EVENT, AND THERE WAS NO BENEFIT TO

ALLIES IN NOW TELLING SAS AND AUA THAT THEIR LANDING RIGHTS ARE WITHDRAWN.

2. IN RESPONSE TO UK QUESTION, FRG REP (KASTRUP) SAID BONN WOULD LIKE TO REQUEST THAT ALLIES AGAIN CONSIDER MATTER OF LUFTHANSA LANDINGS IN WSB. FRG TRANSPORT MINISTER HAD RECENTLY RECEIVED LETTER FROM LUFTHANSA BOARD DIRECTOR REFERRING TO PAN AM'S PLANS FOR SERVICES FROM BERLIN TO COPENHAGEN, VIENNA, AND ZURICH, ASSERTING THAT SUCH SERVICES WOULD HAVE NEGATIVE EFFECT ON LUFTHANSA, AND REQUESTING BONN TO AGAIN SEE WHAT COULD BE DONE TO GET LUFTHANSA STOPOVERS IN WSB. KASTRUP SAID BONN IS UNSURE HOW TO MOVE ON ISSUE BUT FEDERAL GOVERNMENT IS NOW CONSIDERING WHETHER GENSCHER SHOULD RAISE SUBJECT WITH GROMYKO DURING LATTER'S VISIT TO FRG IN SEPTEMBER. KASTRUP ALSO MENTIONED SCENARIO "SOMETHING LIKE QA" WHICH BAHR HAD SUGGESTED TO GROMYKO MARCH 8 IN MOSCOW, UNDER WHICH 3 ALLIES WOULD AGREE WITH USSR ON LUFTHANSA AND FRG-GDR WOULD AFTERWARD WORK OUT OVER-FLIGHT RIGHTS. ACCORDING TO A BAHR LETTER TO THEN FON MIN SCHEEL, GROMYKO HAD MADE SOME POSITIVE NOISES ABOUT SUCH A SCENARIO. COMMENT: ALLIED REPS ARE GENERALLY AGREED THAT NEXT STEP IS UP TO FRG ON THIS. BAHR SCENARIO WOULD SEEM FRAUGHT WITH DANGER SINCE IT WOULD BE MOST DIFFICULT TO LIMIT SUCH QUADRIPARTITE TALKS TO LUFTHANSA ENTRY INTO BCZ. BAHR'S REPORT IS ALSO AT VARIANCE WITH BELETSKIY'S REACTION IN BERLIN ON MARCH 14. END COMMENT

3. REGARDING INTERNATIONAL FLIGHTS, CROMARTIE SAID UK SAW THEM AS CONTRIBUTING TO MAINTAINING ALLIED RIGHTS AND VIABILITY OF CITY, BUT IN VIEW OF SOVIET PROTEST ALLIES SHOULD PROCEED WITH CAUTION. UK FAVORS SETTING A CEILING. LASSUS RESPONDED THAT MOST CAREFUL STUDY WOULD BE NEEDED BEFORE ANY KIND OF CONCLUSION COULD BE REACHED ON THESE FLIGHTS. COMMENT: NEITHER OF THESE POSITIONS IS NEW. END COMMENT. US REP STATED THAT WE FAVORED EXPANSION INTERNATIONAL SERVICES TO BERLIN SINCE THEY CONTRIBUTE TO CITY'S VIABILITY AND ARE ONLY COUNTER NOW AVAILABLE TO CONTINUING BUILD-UP OF

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SCHOENEFELD AS BERLIN'S MAJOR AIR TERMINAL.

4. COMMENT: WITH ALL PARTIES NOW AGREED IN PRINCIPLE ON POSITIVE REPLIES TO TURKS AND DUTCH, WE ARE MODERATELY HOPEFUL THAT WE WILL SOON HAVE SOME AD REF TEXTS TO REPORT. UK POSITION ON AUA AND SAS IS BOTHERSOME AND, AT LEAST AT THIS POINT, WE WOULD VASTLY PREFER TO LEAVE THOSE GRANTS ALONE. IF REVOCATION IS WHAT IT

WILL TAKE TO GET FINAL UK AGREEMENT TO GO AHEAD WITH
KLM AND THY, HOWEVER, IT WOULD SEEM THAT PULLING IN THE
EARLIER GRANTS COULD BE JUSTIFIED ON BASIS OF
ALLIED STATEMENT TO NATO.
HILLENBRAND

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